

THE GREEN BOOK

FOR

CONFLICTS RESOLUTION AND SUSTAINABLE DEVELOPMENT

UNDER THE THEME:

“Together for Peace, Unity and Development”

**UNDER THE PATRONAGE OF H.E KUOL MUOR, GOVERNOR OF
WARRAP STATE**

ADOPTED AND SIGNED

IN

JUBA, SOUTH SUDAN

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Preamble

Deeply concerned by raging conflict between communities within Warrap State and its neighboring states.

Appreciate the people of Warrap State for embracing consultative meetings for peace initiative, recognizing, and applauding the level of inclusivity in conflict resolution mechanism.

Deeply disturbed by loss of lives, massive destruction of property, displacement of communities caused by current conflicts in Warrap State and her sisterly states.

Aware of the need to involve all stakeholders in the peace-building processes within Warrap State and its neighboring communities.

Inspired by the desire to peacefully coexist within Warrap State, with neighbors and to resolve disputes amicably and in a civilized manner.

Realize the importance of access to justice, free movement of people, goods, and services in the state and neighboring states.

Re-affirm the importance of improved communication networks and physical infrastructure across Warrap State to enhance connectivity and accessibility to bolster this home-grown peace initiative, promoting sustained peaceful coexistence and development in Warrap State.

Therefore, we, the People of Warrap State, identify the following concerns and adopt the proposed resolutions in Warrap Peace Consultative Meeting in a Warrap Green Book.

Introduction

The Governor of Warrap State, **H.E Kuol Muor Muor** conducted peace consultative meetings with various communities in Warrap state including Ngok Dinka community from 5th to 10th December 2023. The final peace consultative meeting was held on 12th December 2023 at Freedom Hall in which all communities from Warrap State participated. The purpose of all these consultative meetings is to bring an end to violent conflict triggered by internal borders and interstates borders conflicts, revenge killing and cattle raiding among others. All these consultative meetings were intended to find peaceful solution to conflicts and to pave the way towards sustainable and lasting peace and development in Warrap State.

The participants and the people of Warrap State in Juba adopted on 12th December 2013 the resolutions herein contained in this booklet dubbed as “Warrap State Green Book.”

These resolutions together with enacted legislation not only empower H.E Kuol Muor, the Governor of Warrap State to restore peace in the state but also facilitate the administration of justice, rule of law, good governance, service delivery and sustainable development.

Resolutions of Twic Community Consultative Meeting

The meeting was attended by members of Twic Community, elders, national members of Parliament, youth and women leaders, elders from Bhar El Ghazal region and H. E Kuol Muor, the Governor of Warrap State. The meeting was called by the Governor of Warrap State in search for lasting peace between Ngok and Twic communities.

Many problems were advanced as root causes of the conflict between Twic and Ngok communities, e.g borderline, survey at Aneet, politicians etc. However, the most pertinent cause of Ngok-Twic conflict is a border dispute Ngok Dinka and Twic at Aneet, Agok and Southern River Kiir. Countless lives and properties have been lost in this conflict. The Governor H.E Kuol Muor called Twic Community meeting in search of possible solutions to the conflict and the following resolutions were proposed as below:

After lengthy deliberations and discussions, the meeting resolved and adopted the following recommendations.

Implementation of four President's Directives:

1. Creation of Buffer zone at Aneet and all areas in Southern part of River Kiir.
2. Relocation of Abyei Administrative Units currently at South of Kiir River to North of Kiir River.
3. Deployment of SSPDF to the conflict affected areas at Aneet, Agok Southern Kiir River.
4. Opening of road connecting Warrap State and Abyei Administrative Area for free movement of people, goods, and services.
5. Relocation of UNISFA from South Kiir River to Abyei town and UNISFA should stick to its mandate.
6. Bring together Twic and Ngok communities for a peaceful dialogue to resolve the conflict.
7. Appointment of people with historical and vast knowledge about the conflict on both sides into peace committee to assist in resolution of conflict.
8. Provision of enough security forces with necessary logistics for deployment between Warrap State and Abyei Administrative Area.
9. Dispatching the mobile courts to try pending and emerging criminal cases and compensate the victims of the conflict.

Resolutions of Apuk Giir Community of Gogrial East County

Apuk Giir Community meeting was held on 7th December 2023 at Pyramid Hotel. It was also attended by community members, leaders, elders, academia, national and state members of parliament, youth and women leaders, traditional authority and elders from Bhar El Ghazal region. The meeting was equally chaired by H.E Kuol Mour, the Governor of Warrap State.

It is important to note that the conflict between Apuk Giir and Waau Communities at Manyang transcends beyond the jurisdiction of Warrap State's Government because it is an interstate conflict. It involves the Waau Community at Marial Bai in Western Bhar El Ghazal State and therefore its resolution requires the involvement of Government of Western Bhar El Ghazal States, Council of States and various stakeholders.

The incident that triggered the violent conflict between Apuk Giir and Waau communities was an attack carried out by the Waau's armed youths on Manyang, a Payam Headquarters of Gogrial East County. They subsequently burned down the Payam Headquarters at Manyang, a payam under Gogrial East County. The

disagreement started in Nyinakok years back and can be traced back to 2011 after the independence of South Sudan in which both communities claim ownership of that area.

Waau-Apuk Giir communities' conflict is compounded by the presence of the SPLM IO splinter group led by Mr. Bol Wek. It is a rebel movement led by Mr. Bol Wek of the SPLM IO that is fueling conflict at Manyang. The SPLM-IO led government that is opposed to South Sudan elections is the one causing violence in the communities.

At the meeting, the youth leader of Apuk Giir Community presented a position paper containing summarized points below:

The Apuk Giir youth position demands that Manyang is a land of Apuk Giir and must be left to Apuk Giir Community.

Peace can only be achieved if the criminals should be brought to book.

Parties should be advised to stop conflict through peaceful dialogue.

During the deliberation, there was a unanimous opinion that historical administrative map before 1st January 1956 should be consulted from South Sudan Government or British Government's archives. These historical maps will guide on drawing and defining the borderline between Waau and Apuk Giir Communities.

There are opinions that any maps created after the independence of the Sudan 1956 are not accurate because these maps were manipulated by Arabs.

There were suggestions that the bordering communities such as Luo and others should be consulted to tell the truth about the disputing areas between the Waau Community of Marial Wau and Apuk Giir Community.

Adopted Resolutions

1. The Chief Justice shall establish special court to preside over criminal cases and land disputes between Waau and Apuk Giir Communities.
2. Traditional authorities shall be empowered to help the government to handle cases.
3. Historical maps to be consulted to verify internal borders between Western Bhar El Ghazal State and Warrap State.
4. Perpetrators to be brought to book immediately to avoid further escalation of violent conflict.
5. Government to provide maps from national archives to show original boundaries based on 1st January 1956 independence map.

6. Council of states should be consulted to handle the matter.
7. Ensure protection of Apuk Giir citizens, road travelers and all residents in Wau by Western Bhar El Ghazal and Warrap States.
8. Deployment of Divisions 3 and 5 of SSPDF at Manyang and along Wau-Thar-Kueng Road and other highways with necessary logistics to protect travelers and deter further escalation of violence.
9. Arrest and investigate highway bandits and Matiel killers be brought to book for justice through Special Court.
10. Protection SSPDF forces should be deployed alongside the borders to prevent further escalation of violent conflict.
11. Return of Manyang Administration to Manyang Payam HQRs because it is Apuk Giir's land.
12. Relocation of Western Bhar El Ghazal Administration to the West bank of Jur River from Manyang and Nyin-Akook respectively.
13. Any Apuk-Waau peace dialogue to resolve the conflict should be held in Kuajok.
14. Removal of SSPDF in Manyang and to be deployed at the border in Nyinakook.
15. SPLM IO rebel movement's leader by name Mr. Bol Wek to be arrested , investigated and prosecuted.

Resolutions of Gogrial West Communities' Consultative Meeting

Gogrial West Consultative Meeting was held on 8th December 2023 as a continuation of series of consultative meetings in Juba by the newly appointed Governor of Warrap State H.E. Kuol Muor. The aim of the meeting was to find a lasting peace to the violent conflict currently raging between Kuac and Aguok communities that have a long history of peaceful co-existence.

The conflict between Kuac and Aguok Communities is an inter-communal conflict in Gogrial West County, Warrap State. It falls within the exclusive jurisdiction of Warrap State Government and there are no external communities involved in the conflict. The Governor has promised to handle it at his capacity and he called for cessation of hostilities and urged immediate dialogue. The members of Awan Chan Nyal were in attendance of the meeting.

The root causes that triggered violent conflict between Aguok and Kuac Communities are summarized below:

According to the account of people on the ground, it is revealed that there are two individuals that are confusing the whole situation between Aguok and Kuac

communities at a place called Muonyjang claimed by both Aguok and Kuac Communities. Therefore, people should be calmed because these people are known and Warrap State's Government should be allowed to initiate dialogue and hold perpetrators accountable.

On 16th October 2023, young people from Kuac community attacked people in Aguok community at a place called Muonyjang. This is considered as a starting point of the conflict. Again, on 30th November 2023, same young people came and burned houses in Aguok area. This led to retaliation by members of Aguok Community and the conflict has been raging for weeks now.

Causes of conflict in Gogrial West:

The following are the factors that caused violent conflict in Gogrial West County.

1. Some politicians are involved in communities' conflict as they instigate young people to fight unnecessary war for self-fish and political interests. These instigators should be publicly identified and held accountable for being complicit to instigation of communal conflict. For example, a person who killed Akot had been transported to Juba, and people are aware about that.
2. Proliferation of firearms to the hands of civilians.
3. Poor and incapable administrators in the local government caused the violent conflict between the communities.
4. Media has also contributed to violent conflict within the communities.
5. Land and border disputes are also causes of the violent conflict between the communities.

Adopted Resolutions to the conflict in Gogrial West

1. The elders should commit themselves to dialogue in order to stop this conflict.
2. Exchanging the Payam administrators from other States/Counties to come as commissioners for Gogrial West County in Warrap state. This would stop violence because the citizens/local administrators usually take part and escalate the conflict.
3. Additionally, we recommend that the state government should be closer to the people to be able to trace out the instigators of the conflict.
4. The government should prioritize physical infrastructures especially roads to connect the communities so that the authorities are able to maintain security effectively.

5. For now, the government should initiate mechanisms of taxing illegal guns from the hands of civilians. They should be paying taxes monthly certain amount to be determined by the State Legislative Assembly. This will make them surrender the guns willingly because the government is not in a position to disarm them by force.
6. The people that triggered that conflict between the two communities should be brought to book.
7. The perpetrators should be made to compensate what they have destroyed.
8. The law enforcement mechanisms that effectively identify the culprits, arrest, investigate and try offenders and execution of punishment instantly because “justice delayed is justice denied”. The Governor should fire convicts by firing squad if found guilty by court.
9. Chief Justice to constitute special courts and appoint judges to Warrap State.
10. State laws should be enacted and ensure the rule of law.
11. The national government must establish laws to regulate the use of guns. It should not be used randomly.
12. We propose the removal of county commissioner because his incompetence to act has resulted into loss of lives in the case of Muonyjang.
13. We ask the Governor of Warrap State to establish a fact-finding committee on Muonyjang to generate information on who are they rightful owners of the place.

Resolutions of Greater Tonj Community Consultative Meeting

Tonj Community consultative meeting was held on 9th December 2023 under the guidance of the newly appointed Governor of Warrap State. After deliberating on issues affecting Tonj Community in terms of security, the following were identified as root causes of conflict in Tonj.

Root causes of the conflict in Greater Tonj

- i. Poor governance due to incapacity of law enforcement agencies to enforce laws thus resulting to culprits evading accountability and the culture of impunity recurs every time.
- ii. Lack of SSPDF forces on the ground in volatile places like Tonj East and part of Tonj North for instance Marial Lou.
- iii. The dowry related conflicts also trigger communal violence, and this requires extensive awareness to discourage it in the community.

- iv. Cattle raiding among the communities in Tonj e.g Leer, Noi, Nyang-Akoc, Luanyjang, Lou Paher, Lou Mawien is also another factor that causes conflict in Tonj.
- v. Revenge killings and deliberate burning of houses and property and vice versa.
- vi. Lack of internal border demarcation between the counties and Payams in the State.
- vii. Incitement, instigation, character of assassination of individuals on the social media.
- viii. Incompetence from the individuals that are appointed as the governors of the state.
- ix. Political polarization in Tonj is also another root cause of violent conflict in the community in addition to instigation of conflict by politicians in Juba for self-fish political scores.
- x. Scarce resources e.g. water points and grazing lands may cause disputes and will result to conflict among the people.

Adopted resolutions to the conflict in Greater Tonj

1. In order to avoid incitement on phone, the phone must be monitored by security apparatus to identify the people who fund the conflicts and supply arms to communities.
2. Lou-Ariik /Mawien, Nyang-Akoch-Leer, Noi-Leer, Apuk Padoc-Lou-Paher, Ador-Wun Adel, Luanyjang itself and Tonj South Communities over lands, County/Payam naming and cattle rustling and revenge killing conflicts be urgently settled through special courts and reconciliatory conference.
3. There is need to establish a tribunal to try Awan Parek-SSPDF case.
4. We recommend that the issue of Tonj North should be taken seriously before it escalates.
5. The law and justice must prevail and be enforced without fear and favor, discrimination.
6. Security Roads, telecommunication networks and feeder road construction across Tonj Payams to help government patrols and pursues criminals.
7. Communities should stop recommending governors in the state.
8. Disarmament as provided in the Green Book 2021 of Tonj community resolution must be enforced in letter and spirit.

9. Courts to be constituted and deployed to all Counties of Warrap State. Construction and renovation of detention facilities (prison & Police Custodies) in all Payams of Greater Tonj.
10. Periodic conduct of interstates peace dialogues among four States of Lakes, Unity, Western Bhar El Ghazal and Warrap States.

Ngok Community Consultative Meeting

Underlying Issues That Triggered Conflict:

- i. Land disputes (Aneet)
- ii. Destruction of property
- iii. Killing of women and children
- iv. Young people were arrested and detained without trial
- v. Government has been hesitant to settle this case of Twic-Ngok conflict.
- vi. Discrimination of Abyei as Kordofan
- vii. Division 11 has taken side
- viii. Conflict instigators
- ix. Division of taxation suggested by Twic community
- x. Social media
- xi. Armed forces present in the border
- xii. Involvement of some politicians from both communities.

Resolution of Ngok Community to the Conflict between Twic and Ngok

- i. Government to intervene
- ii. Special tribunal courts to settle cases between the two communities
- iii. Historical materials and maps to be consulted to justify where Aneet belongs
- iv. The victims are in grieve and the perpetrators should be arrested, investigated and persecuted to give hope to the victim and to de-escalate conflict.

Approaches to resolving Warrap State conflicts:

Dialogue Approach: The case of Twic-Abyei and Waau-Apuk Giir conflicts should be settled through dialogue and involvement of national government. The Kuac-Aguok conflict shall be settled by dialogue.

Judicial Approach: Chief Justice to constitute tribunal, special & mobile Courts to try territorial disputes and criminal cases without delay in Warrap State. Parties

wishing to litigate the territorial claims and land disputes are free to file their cases in tribunal court to be established by Chief Justice. If need be, historical maps may be consulted to verify internal borders among the states based on 01/01/1956 map. Once the tribunal reaches its decision on a territorial and land dispute, then the Council of States shall draw the boundaries.

Reconciliatory Approach: The parties to the conflict will be brought together for reconciliations after the settlement of their disputes by the government through the supports from peace partners.

Consolidated Resolutions and Recommendations in Clusters:

The resolutions of different communities in Warrap State consultative meetings are combined below and categorized in clusters.

Governance Cluster:

1. State Government to build capacity of traditional authority(chiefs) and “Mijokwuot” to be empowered to assist in the local government administration by providing sufficient Police Force with necessary logistics to enable it enforce decisions/judgments of chiefs and local government administrators.
2. Chief Justice to dispatch judges and establish Special Courts to all counties of Warrap State to speed up try all criminal cases involving communal and territorial land disputes and ensure victims of conflicts are compensated.
3. National government and the Council of States to Settle/demarcate internal boundaries based on 1/1/1956 to resolve land and border related disputes.
4. Recruit and train strong Police Force and deploy it in all Payams and Counties of Warrap State to assist in the administration.
5. Comprehensive disarmament of civilians and proper storage of collected guns in well-guarded stores;
6. Dissemination of peace resolutions across state.
7. Periodic Inter-States Peace Conferences, (Lakes, Unity and Warrap)
8. Formation of peace monitoring committees across six Counties of Warrap State.
9. Local government Ministry to be established at national level to handle sub-national disputes at States.
10. Conduct of intellectual’s peace dialogue between Wau of Jur River and Gogrial East Counties.

11. Free movement of people, goods & services between Wau-Kuajok, Wau-Manyang, Wau-Warrap town, Wau-Tonj and Twic-Abyei.
12. Fair implementation or application of this consultative meeting resolutions.
13. Review of Wanh-Alel Customary Law.
14. Eminent personalities of Bhar El Ghazal (H.E George Kongor Arop, Gen. Awet Akot & Hon. Dr. Aldo Ajou Deng Akuei) to meet the President on Twic-Ngok conflict to give his position on it.
15. Lou-Ariik /Mawien, Nyang Akoch-Leer, Leer-Noi, Apuk Padoc-Lou-Paher, Ador-Luanyjang and Luanyjang itself Communities conflicts over Land, County/Payam naming, revenge killing and cattle rustling be settled through Special Courts and Reconciliatory Conferences.
16. Tribunal Court to try Rualbet-SSPDF case.
17. Execution/fire-squad of cattle thieves and killers of road travelers and innocent sleeping people.
18. Deployment of Division **11**, **3** and **5** Forces with necessary logistics without Warrap, Western Bhar El Ghazal States and Abyei Administrative Area sons and daughters between conflicting areas.
19. Return of a raided cattle to rightful owner with one additional cow and two years' imprisonment of the culprit
20. Cessation of hostilities by conflicting communities.
21. Recommend to give governors at least sufficient time to accomplish security and development plans.
22. Security cooperation among Bhar El Ghazal State Governors and Chief Administrator of Abyei Administrative Area.
23. Implementation of four President's Directives; **a.** Creation of Buffer zone at Aneet and all areas in Southern part of River Kiir, **b.** Relocation of Abyei Administrative Units from South of Kiir River, **c.** Deployment of SSPDF to the conflict affected areas and **d.** Opening of road connecting Warrap State and Abyei Administrative Area for free movement people and goods.
24. Relocation of UNISFA to Abyei town and stick to its mandate.
25. Relocation of Western Bhar El Ghazal Administration to the West bank of Jur River from Manyang and Nyin-Akook respectively.
26. Any Apuk-Waau peace dialogue to resolve the conflict should be held in Kuajok.
27. Relocation of SSPDF at Manyang and be deployed at the border at Nyin-Akook.
28. Banning the use of any humanitarian and United Nations Maps as basis of local/internal boundaries demarcation in South Sudan.

29. Green Book of Greater Tonj be incorporated into Warrap State Green Book and tabled in the State Legislative Assembly to become a binding law.
30. Constitutional post holders, generals, Local government Administrators and community leaders among others proved to have instigated/incited conflict between or amongst communities of Warrap State, must have their immunities wiped through a court order and relevant authorities and brought to book according to the Constitution of the Republic of South Sudan.

Economics Cluster:

1. National government to provide adequate financial & logistical support to address insecurity.

Infrastructure Cluster:

- i. The State Government shall initiate mechanisms of household taxation to boost economic growth and realistic developmental projects be determined by the State Legislative Assembly.
- ii. Promotion of agriculture by introducing new mechanized farming methods to address food security and unemployment.
- iii. Security roads between Pakam-Makuac, Gok-Wanh-Alel, Thiet-Pagol, Luony-Akeer and Wunrok Payams are expedited.
- iv. Connecting telecommunication networks to all Payams of Warrap State by the State & national governments for efficient security maintenance;
- v. Construction of detention facilities (Prison & Police custodies) in all Payams of Warrap State. The prison facilities shall be equipped with life-skill training courses such as carpentry, masonry, metallurgic welding, workshops in order to transform inmates and reintegrate them back into communities.
- vi. Security roads between Pakam-Makuac, Gok-Wanh-Alel, Thiet-Pagol, Luony-Akeer and Wunrok Payams are expedited.

Service Cluster:

1. Provision of healthcare and supply of sufficient drugs to all state health facilities in Warrap State.
2. Provision of clean drinking water in the State Headquarters and counties.

3. Maintenance of feeder roads in the State to ease the mobility and surveillance and patrol forces, rescue team etc.
4. Establishing schools across the state to boost children enrollment and eradicate illiteracy. The State Government shall also build capacity of teachers in order to deliver quality education. The State Government is hereby encouraged to convert Alexandria University in Tonj to University of Juba Community Colleague. Alexandria University has not operational.
5. Dissemination of peace resolutions and Youth, Women & local leaders' engagement in civic education conflict resolution by State government.
6. The Government of Warrap State shall ban harmful cultural practices such as extraction of lower teeth and scarification in accordance with the law.
7. Peace & development partners to support peace and development initiatives.
8. Warrap State sons & daughters to lobby investors (agriculture, health, trade, education) and Resources for security and development.
9. Provision of humanitarian assistant to displaced persons and affected areas across Warrap State.
10. Appointment of people with vast knowledge about the conflict context and community historical background into peace committees.

Gender and Youth Cluster:

1. Youth, Women & local leaders' engagement in civic education on conflict resolution by State government.
2. Organization of youth and women unions in Warrap and Juba respectively to help government efforts to bring sustainable peace in the state.

Security Recommendations:

Replacement of Division 11 with Divisions 3 and 5 of SSPDF for immediate deployment at Manyang and Nyin-Akook for Wau-Apuk Giir border conflict, Muonyjang for Kuac-Aguok land dispute and finally at Aneet, Agok and South of Kiir River for Twic-Ngok border conflict. This shall include creation of buffer zones between the warring communities. The national government is called upon to engage with leadership of SPLM IO on activities of Gen. Bol Wek who is destabilizing peace in three counties of Warrap State namely; Gogrial East, Tonj North and South counties.

Immediate cessation of hostilities and Initiate dialogue for peaceful settlement of land dispute between Kuac and Aguok communities, and involvement of relevant sub-national governments and national government for peaceful settlement of Twic-Ngok and Waau-Apuk Giir conflicts. Conducting Inter-States Peace Conferences namely (Lakes, Unity and Warrap) for each sub-national government to commit itself to inter-states peaceful co-existence and surrendering fugitives to place where they commit offences. The State Government shall form peace monitoring committees across six Counties of Warrap State in order to cement stability once and for all.

Coordinated comprehensive disarmament of civilians across Warrap State and neighboring communities from Lakes State, Western Bhar El Ghazal State, Unity State and Abyei Administrative Area and provide storage facilities for keeping of collected guns.

Deployment of surveillant SSPDF forces in hotspot and volatile areas of conflict particularly in Lou-Ariik, Nyang Akoch-Leer, Noi-Leer, Apuk Padoc-Lou-Paher of Tonj North County, Ador-Wun Adel, Luanyjang communities in Tonj East County and between Apuk Juwiir, Yar, Muok and Thony communities in Tonj South Counties.

Free movement of people, goods & services between Wau-Kuajok, Wau-Manyang, Wau-Warrap town, Wau-Tonj and Twic-Abyei areas.

Warrap State Legislative Assembly shall approve gun control regulations and set, “firearm tax” payable monthly for possessing an unlicensed firearm.

“Cattle movement permit” shall be issued for free by relevant local administrative unit to any person moving cattle and goats from one Boma to Boma, Payam to Payam, County to County and from Warrap State to another State. Any person moving with cattle and goats from place to place without license shall be fined in accordance with regulations to be set by Warrap State Legislative Assembly. This resolution applies to cattle owners migrating to seasonal grazing lands and waterpoints during dry season.

Cattle raiders and thieves shall be apprehended, tried and sentenced in accordance with law by special courts and murder case shall be given speedy trial to avoid revenge killing. Capital punishment by firing squad is hereby affirmed subject to due process of trial, conviction and death sentence. The victims of wrong shall be compensated in accordance with Wanh-Alel customary laws.

Tracking of accomplices that supply firearms to civilians in Juba and hold them accountable in accordance with the law.

Communal fights whether arising from elopement of girl, impregnating a girl or land dispute is hereby banned. Any culprits doing this shall be tried and sentenced in accordance with law. The State Legislative Assembly shall set, by regulations, fines applicable to parties involved in a communal fight.

Warrap State Government shall solicit from National Government adequate financial & logistical support to address insecurity in the State. The State Government shall also allocate a security budget for patrolling hotspots and conflict-prone areas across the State.

The End